



Territory of Guam
Territorio Guam

OFFICE OF THE GOVERNOR
U'FSINAN I MAGA'LAHI
AGANA, GUAM 96910 U.S.A.

RECEIVED
OFFICE OF THE SPEAKER
DATE: 3/8/94
TIME: 8:25 AM
RECD BY: [Signature]

March 4, 1994

The Honorable Joe T. San Agustin
Speaker
Twenty Second Guam Legislature
Agana, Guam 96910

Dear Mr. Speaker:

Enclosed herewith is Substitute Bill No. 353 which I have signed into law this date as Public Law 22-88.

I have signed this measure because I believe that it is wise to encourage more students to enter the social work field.

There are two areas of concern with this measure. The University of Guam must enhance its undergraduate program in social work and have it accredited before it can create a graduate program. Thus, it may take longer than three years to create the masters degree program.

Once the masters program is accredited then I believe that the scholarships for masters degrees should be granted to students attending the University of Guam. I request that the Legislature amend Subsection (b) of 17 GCA §22102 to require that the student enter the University of Guam rather than an off-island institution.

Cordially,

Joseph F. Ada
JOSEPH F. ADA,
Governor of Guam
220582

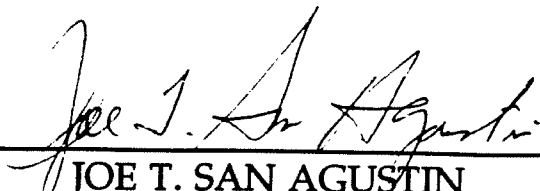


Commonwealth Now!

TWENTY-SECOND GUAM LEGISLATURE
1994 (SECOND) Regular Session

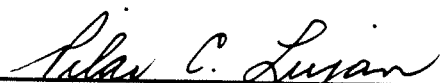
CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Substitute Bill No. 353 (LS), "AN ACT TO RENAME CHAPTER 23 OF TITLE 17, GUAM CODE ANNOTATED, TO ESTABLISH A SOCIAL WORK EDUCATION SCHOLARSHIP PROGRAM AND A MASTERS OF SOCIAL WORK DEGREE PROGRAM AT THE UNIVERSITY OF GUAM TO ENCOURAGE LOCAL RESIDENTS TO ENTER THE FIELD OF SOCIAL WORK TO ADDRESS THE GROWING NUMBER OF SOCIAL PROBLEMS WITHIN GUAM, AND TO CITE THE ACT AS THE PRUGRAMAN AYUDU PARA I AYUDANTE," was on the 18th day of February, 1994, duly and regularly passed.



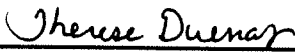
JOE T. SAN AGUSTIN
Speaker

Attested:



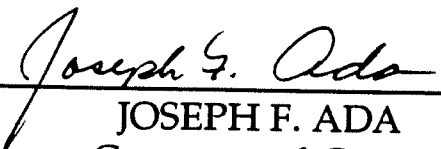
PILAR C. LUJAN
Senator and Legislative Secretary

This Act was received by the Governor this 23rd day of February, 1994, at
3:56 o'clock P.M.



Assistant Staff Officer
Governor's Office

APPROVED:



JOSEPH F. ADA
Governor of Guam

Date: MAR 04 1994

Public Law No. 22-88

TWENTY-SECOND GUAM LEGISLATURE
1993 (FIRST) Regular Session

Bill No. 353 (LS)

As substituted by the Committee on Education,
and further substituted by the Committee on Rules

Introduced by:

H. D. Dierking
E. P. Arriola
M. Z. Bordallo
J. G. Bamba
T. C. Ada
J. P. Aguon
C. T. C. Gutierrez
P. C. Lujan
T. S. Nelson
V. C. Pangelinan
D. Parkinson
E. D. Reyes
J. T. San Agustin
F. E. Santos
D. L. G. Shimizu
A. C. Blaz
D. F. Brooks
F. P. Camacho
M. D. A. Manibusan
T. V. C. Tanaka
A. R. Unpingco

AN ACT TO RENAME CHAPTER 23 OF TITLE 17, GUAM CODE ANNOTATED, TO ESTABLISH A SOCIAL WORK EDUCATION SCHOLARSHIP PROGRAM AND A MASTERS OF SOCIAL WORK DEGREE PROGRAM AT THE UNIVERSITY OF GUAM TO ENCOURAGE LOCAL RESIDENTS TO ENTER THE FIELD OF SOCIAL WORK TO ADDRESS THE GROWING NUMBER OF SOCIAL PROBLEMS WITHIN GUAM, AND TO CITE THE ACT AS THE PRUGRAMAN AYUDU PARA I AYUDANTE.

1 University which shall coordinate the selection of scholarship recipients by a
2 five (5) member panel (the "Selection Panel"), appointed by the president of
3 the University, consisting of one (1) member from the Department of Social
4 Work Faculty, two (2) members representing the Guam Association of Social
5 Workers, and two (2) members-at-large, one (1) of whom shall represent a
6 major government employer of social workers.

7 **§22102. Same: number of scholarships.** Each year the University shall
8 grant a total of ten (10) scholarship under the Program; **provided, however,**
9 **that**

10 (a) Four (4) scholarships shall be made available for the study and
11 completion of a bachelor of social work degree program ("BSW"), one (1) of
12 which must be awarded to an individual currently employed in a private
13 social service organization, for a minimum of two (2) years; and three (3) may
14 be awarded to government employees or to qualified individuals who have
15 been unemployed for a period of one (1) or more years prior to such
16 individual's application for the scholarship;

17 (b) Four (4) scholarships shall be made available for off-island studies
18 at an accredited institution of higher learning for enrollment in a masters of
19 social work degree program ("MSW"), one (1) of which must be awarded to
20 an individual currently employed in a private social service organization for a
21 minimum of two (2) years, and three (3) may be awarded to government
22 employees or to qualified individuals who have been unemployed for a period
23 of one (1) or more years prior to such individual's application for the
24 scholarship; and

25 (c) Two (2) scholarships shall be made available for off-island studies at
26 an accredited institution for enrollment in a doctorate in social work degree
27 program ("DSW"). The recipients may be currently employed in the private

1 or public sector, or be unemployed at the time of application, but must meet
2 other qualifications for the Program.

3 (d) The term of any scholarship under the Program shall not exceed five
4 (5) years; **provided**, however, that applications may be received for addition
5 periods by an applicant if the applicant is pursuing a degree higher than the
6 degree initially sought. Exemptions to extend the term may also be granted
7 by the Selection Panel if so warranted for reasons of hardship.

8 **§22103. Same: qualifications.** An applicant for the Program must:

9 (a) Be a bona fide resident of Guam for at least ten (10) years prior to
10 entering the Program **unless** the applicant was a member of the United States
11 Armed Services or was attending school elsewhere on a full-time basis during
12 such period;

13 (b) Be a citizen of the United States or a permanent resident alien;

14 (c) At the time of application, provide proof of his or her acceptance
15 into the BSW program at the University of Guam, or the MSW or the DSW
16 programs, whichever is applicable, at an accredited institution of higher
17 learning;

18 (d) Be enrolled and maintain full-time status as defined by the
19 respective programs of study, and maintain a grade point average of 2.5 at
20 the undergraduate level and 3.0 at the graduate level throughout such
21 recipient's participation in the Program;

22 (e) Agree that upon attainment of the recipient's degree through
23 participation in the Program, to provide services in Guam to the organization
24 with which such recipient was employed at the time of application, or, if
25 unemployed at such time, to any public or private human service, health,
26 educational or social service agency or organization in Guam for a period

1 equivalent to two (2) years of service for each year of financial assistance
2 provided by the Program;

3 (f) Demonstrate financial need and provide a statement of financial
4 status, showing that without the support of the Program, attainment of the
5 degree would be impossible or cause extreme hardship, including three (3)
6 letters of recommendations from professionals in the field of social work,
7 health and human services; and

8 (g) If employed, show proof that the employer has granted educational
9 leave with or without pay for the duration of such recipient's participation in
10 the Program.

11 **§22104. Same provisions.** The Program shall provide qualified
12 applicants with the following:

13 (a) Tuition, registration, and other fees;

14 (b) Books, and educational supplies;

15 (c) Air fare for travel to and from an off-island institution of higher
16 learning; and

17 (d) For those applicants studying on or off-island, and who are not
18 employed, or receiving compensation from their place of employment while
19 on educational leave, shall receive a living allowance not to exceed Twenty
20 Thousand Dollars (\$20,000) per annum. The amount of living allowance shall
21 be determined by the Selection Panel after submission by the applicant of the
22 projected costs of living in the area in which off-island study is being pursued;

23 (e) If the recipient fails to meet the requirements of §22103 of this
24 Chapter at any time during the term of the scholarship, the recipient must pay
25 back all monies expended on behalf of such recipient, with interest computed
26 at the Guam prime rate plus two percent (2%), all such payments in part or
27 whole to be deposited in the fund supporting the Program. Any appeals for

1 consideration must be made to the President of the University who shall
2 convene the Selection Panel for its review and recommendation.

3 (f) Recipients of a scholarship under the Program who do not complete
4 the on-island service requirements must pay back all monies expended on
5 their behalf with interest computed at the Guam prime rate plus two percent
6 (2%). Such amount will be proportionally reduced for such service completed.

7 **§22105. Graduate Program in social work: establishment.** The
8 University shall establish graduate studies in social work that meets
9 accreditation standards for a masters degree in social work. The curriculum
10 for such studies shall include teaching and research, experimental training in
11 cross-cultural issues, chemical dependency, family violence, gerontology,
12 rehabilitation, and social policy, and may also include child welfare, mental
13 health, and social services administration. This masters degree in social work
14 program shall be established no later than three (3) years following
15 enactment of this Chapter.

16 **§22106. Appropriation: authorization.** (a) There is hereby authorized
17 to be appropriated Seven Hundred Thousand Dollars (\$700,000) from the
18 General Fund of Fiscal Years 1994 and 1995 to the University, of which sum
19 Three Hundred Thousand Dollars (\$300,000) shall be used to strengthen
20 undergraduate social work programs and establish the masters in social work
21 program, including but not limited to curriculum development and program
22 planning, the remainder of amount to be used to fund the Program
23 established by this Chapter.

24 (b) The University shall on an annual basis submit to the Governor and
25 the Speaker of the Legislature, an annual report on the Program and
26 budgetary requests to fund the programs established by this Chapter each
27 succeeding year."

TWENTY-SECOND GUAM LEGISLATURE

1994 (SECOND) Regular Session

Date: 2/18/94

VOTING SHEET (AS REVISED)

Bill No. 353
 Resolution No. _____
 Question: _____

NAME	AYE	NO	NOT VOTING/ ABSTAINED	ABSENT/ OUT DURING ROLL CALL
ADA, Thomas C.	✓			
AGUON, John P.	✓			
ARRIOLA, Elizabeth P.	✓			
BAMBA, J. George	✓			
BLAZ, Anthony C.	✓			
BORDALLO, Madeleine Z.	✓			
BROOKS, Doris F.	✓			
CAMACHO, Felix P.	✓			
DIERKING, Herminia D.	✓			
GUTIERREZ, Carl T. C.	✓			
LUJAN, Pilar C.	✓			
MANIBUSAN, Marilyn D. A.	✓			
NELSON, Ted S.	✓			
PANGELINAN, Vicente C.	✓			
PARKINSON, Don	✓			
REYES, Edward D.	✓			
SAN AGUSTIN, Joe T.	✓			
SANTOS, Francis E.	✓			
SHIMIZU, David L. G.	✓			
TANAKA, Thomas V. C.	✓			
UNPINGCO, Antonio R.	✓			

TOTAL 21 0 _____



COMMITTEE ON EDUCATION

TWENTY-SECOND GUAM LEGISLATURE

KUMITEN IDUKASION

MINA'BENTE DOS NA LIHESLATURA

155 Hesler Street • Agaña, Guam 96910 • Tel: (671) 472-3581/2/3 • Fax: (671) 472-3585

November 08, 1993

Senato

Madeleine F. Bordallo

CHAIRPERSON

COMMITTEE ON
EDUCATION

Sen. Thomas C. Ada
Vice-Chairperson

MEMBERS

Vice Speaker John P. Aguon
Sen. Elizabeth P. Arriola
Sen. Herminia D. Dierking
Sen. Carl T.C. Gutierrez
Sen. Pilar C. Lujan
Sen. David L.G. Shimizu
Sen. J. George Bamba
Sen. Anthony C. Blaz
Sen. Marilyn D.A. Manibusan
Sen. Thomas V.C. Tanaka

Speaker Joe T. San Agustin
Ex. Officio

The Honorable Joe T. San Agustin
Speaker
Twenty Second Guam Legislature
155 Hesler Street
Agana, Guam 96910

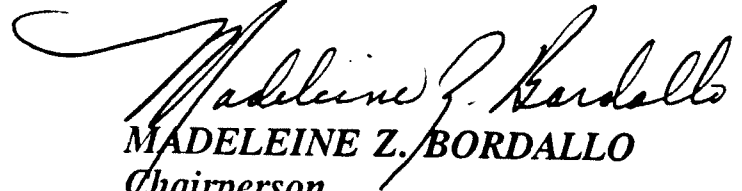
Dear Speaker San Agustin:

The Committee on Education, Twenty Second Guam Legislature, to which was referred Bill No. 353: "AN ACT RELATIVE TO THE ESTABLISHMENT OF A SOCIAL WORK EDUCATION SCHOLARSHIP PROGRAM, AND THE ESTABLISHMENT AND CONFERMENT OF A MASTERS OF SOCIAL WORK DEGREE PROGRAM AT THE UNIVERSITY OF GUAM; TO ADDRESS THE SERIOUS LACK OF PROFESSIONAL SOCIAL WORKERS ON THE ISLAND THROUGH PROVIDING FOR THE DEVELOPMENT OF LOCAL PEOPLE IN THE FIELD OF SOCIAL WORK WHO ARE KNOWLEDGEABLE ABOUT THE CULTURE AND LIFESTYLES OF THE LOCAL POPULATION AND WHO WILL BE SENSITIVE IN THE ADDRESSING THE GROWING NUMBER OF SOCIAL PROBLEMS WITHIN THE COMMUNITY; AND TO CITE THE ACT AS THE PRUGRAMAN AYUDU PARA I AYUDANTE", does hereby recommend that Bill No. 353, as substituted by the Committee on Education, be favorably considered and passed by the Twenty-Second Guam Legislature.

Votes of the Committee members are as follows:

<i>To Pass</i>	<u>8</u>
<i>To Not Pass</i>	<u>0</u>
<i>Abstain</i>	<u>1</u>
<i>To Report Out</i>	<u>2</u>
<i>To Place in Inactive File</i>	<u>0</u>
<i>Off-Island</i>	<u>0</u>
<i>Not Available</i>	<u>2</u>

Respectfully Submitted,


MADELEINE Z. BORDALLO
Chairperson

Enclosures



COMMITTEE ON EDUCATION
TWENTY-SECOND GUAM LEGISLATURE
 KUMITEN IDUKASION
 MINA'BENTE DOS NA LIHESLATURA

155 Hesler Street • Agaña, Guam 96910 • Tel: (671) 472-3581/2/3 • Fax: (671) 472-3585

VOTING SHEET

BILL NO. 353

(AS SUBSTITUTED BY THE COMMITTEE ON EDUCATION)

"AN ACT RELATIVE TO THE ESTABLISHMENT OF A SOCIAL WORK EDUCATION SCHOLARSHIP PROGRAM, AND THE ESTABLISHMENT AND CONFERMENT OF A MASTERS OF SOCIAL WORK DEGREE PROGRAM AT THE UNIVERSITY OF GUAM; TO ADDRESS THE SERIOUS LACK OF PROFESSIONAL SOCIAL WORKERS ON THE ISLAND THROUGH PROVIDING FOR THE DEVELOPMENT OF LOCAL PEOPLE IN THE FIELD OF SOCIAL WORK WHO ARE KNOWLEDGEABLE ABOUT THE CULTURE AND LIFESTYLES OF THE LOCAL POPULATION AND WHO WILL BE SENSITIVE IN ADDRESSING THE GROWING NUMBER OF SOCIAL PROBLEMS WITHIN THE COMMUNITY; AND TO CITE THE ACT AS THE PRUGRAMAN AYUDU PARA I AYUDANTE."

Senato

Madeleine Z. Bordallo

CHAIRPERSON

COMMITTEE ON
EDUCATION

Sen. Thomas C. Ada
Vice-Chairperson

MEMBERS

- Vice Speaker John P. Aguon
- Sen. Elizabeth P. Arriola
- Sen. Herminia D. Dierking
- Sen. Carl T.C. Gutierrez
- Sen. Pilar C. Lujan
- Sen. David L.G. Shimizu
- Sen. J. George Bamba
- Sen. Anthony C. Blaz
- Sen. Marilyn D.A. Manibusan
- Sen. Thomas V.C. Tanaka

Speaker Joe T. San Agustin
Ex. Officio

<u>COMMITTEE MEMBER</u>	<u>TO PASS</u>	<u>NOT TO PASS</u>	<u>TO ABSTAIN</u>	<u>TO PLACE IN INACTIVE FILE</u>
<i>Madeleine Z. Bordallo</i> MADELEINE Z. BORDALLO Chairperson	✓			
<i>T.C. Ada</i> THOMAS C. ADA Vice Chairperson	✓			
<i>Joe T. San Agustin</i> SPEAKER JOE T. SAN AGUSTIN (Ex-Officio Member)				✓
<i>Carl T.C. Gutierrez</i> CARL T.C. GUTIERREZ Member				
<i>David L. G. Shimizu</i> DAVID L. G. SHIMIZU Member				

John P. Agvon

JOHN P. AGVON
Member

✓

Herminia D. Dierking

HERMINIA D. DIERKING
Member

✓

Elizabeth P. Arriola

ELIZABETH P. ARRIOLA
Member

✓

Pilar C. Lujan

PILAR C. LUJAN
Member

✓

J. George Bamba

J. GEORGE BAMBA
Member

✓

Anthony C. Blaz

ANTHONY C. BLAZ
Member

To report out

MARILYN D.A. MANIBUSAN
Member

Thomas V.C. Tanaka

THOMAS V.C. TANAKA
Member

To report out

**COMMITTEE ON EDUCATION
TWENTY-SECOND GUAM LEGISLATURE**

**SENATOR MADELEINE Z. BORDALLO
CHAIRPERSON**

COMMITTEE MEMBERS

Senator Thomas C. Ada, Vice-Chairman
Vice-Speaker John P. Aguon
Senator Elizabeth P. Arriola
Senator Herminia D. Dierking
Senator Carl T. C. Gutierrez
Senator Pilar C. Lujan
Senator David L. G. Shimizu
Senator J. George Bamba
Senator Anthony C. Blaz
Senator Marilyn D. A. Manibusan
Senator Thomas V. C. Tanaka

Speaker Joe T. San Agustin
Ex-Officio Member

**COMMITTEE REPORT
ON
BILL NO. 353**

(AS SUBSTITUTED BY THE COMMITTEE ON EDUCATION)

"AN ACT RELATIVE TO THE ESTABLISHMENT OF A SOCIAL WORK EDUCATION SCHOLARSHIP PROGRAM, AND THE ESTABLISHMENT AND CONFERMENT OF A MASTERS OF SOCIAL WORK DEGREE PROGRAM AT THE UNIVERSITY OF GUAM; TO ADDRESS THE SERIOUS LACK OF PROFESSIONAL SOCIAL WORKERS ON THE ISLAND THROUGH PROVIDING FOR THE DEVELOPMENT OF LOCAL PEOPLE IN THE FIELD OF SOCIAL WORK WHO ARE KNOWLEDGEABLE ABOUT THE CULTURE AND LIFESTYLES OF THE LOCAL POPULATION AND WHO WILL BE SENSITIVE IN ADDRESSING THE GROWING NUMBER OF SOCIAL PROBLEMS WITHIN THE COMMUNITY; AND TO CITE THE ACT AS THE **PRUGRAMAN AYUDU PARA I AYUDANTE.**"

The Committee on Education, Twenty Second Guam Legislature, conducted a Public Hearing on Bill No. 353, relative to establishing a social work education scholarship and a Masters of Social Work Degree at the University of Guam, on Wednesday, May 26, 1993, in the Public Hearing Room, Temporary Legislative Building, Agana, Guam.

MEMBERS PRESENT

Senator Madeleine Z. Bordallo, Chairperson
Senator Thomas C. Ada, Vice-Chairman
Senator Carl T. C. Gutierrez
Senator David L. G. Shimizu
Senator Elizabeth P. Arriola
Senator Anthony C. Blaz

OTHER SENATORS PRESENT

Senator Ted S. Nelson

WITNESSES PRESENT: Dr. Wilfred P. Leon Guerrero, President, University of Guam; Dr. Remington Rose-Crossley, Dean, College of Arts and Sciences, University of Guam; Doris C. Chargualaf, Executive Director, Bureau of Women's Affairs, Office of the Governor; Paul A. Caso, Administrator for Training and Development, Department of Administration (representing Wilfred G. Aflague, Director, Department of Administration); Josephine Cruz, Department of Administration; Dr. James J. Kiffer, Ph. D., Clinical Psychologist, Client Services and Family Counseling Division, Superior Court of Guam; Catherine N. Illarmo, MSW, Concerned Citizen; Annabelle L. Aguon, Concerned Citizen; Dr. Marilyn L. Wingfield, Ph. D., Director, Department of Mental Health and Substance Abuse; Lilli Perez-Ten Finger, Social Worker, Department of Mental Health and Substance Abuse; Mary Weakley, Department of Mental Health and Substance Abuse; Susan Dugan, Department of Mental Health and Substance Abuse; Evelyn Untalan, Department of Mental Health and Substance Abuse; Reina R. Sanchez, Department of Mental Health and Substance Abuse; Jeanne Glogowski, United States Air Force (USAF), Member of the Guam Association of Social Workers (GASW); Ronald J. San Nicolas, Social Worker, Concerned Citizen; Jacqueline Thomas, United States Air Force (USAF), Member of the Guam Association of Social Workers (GASW); Bernie L. G. Pablo, United States Navy (USN), Member of the Guam Association of Social Workers (GASW);

William Melendez, Jr., Private Counselor; Jerry Bustria, Senior Student, University of Guam Social Work Program; Kelly Sukola, Student, Bachelor of Social Work Program, University of Guam, and Member of the Social Work Student Alliance; Kate Thomas, Sanctuary, Inc. (representing Tony C. Champaco, Executive Director, Sanctuary, Inc.); Roy S. Adonay, President, Guam Association of Social Workers (GASW); and Barbara S. N. Benavente, Social Worker, Department of Mental Health and Substance Abuse, Member of the Guam Association of Social Workers (GASW). Written testimonies were presented to the Committee by the following individuals and entities: Peter John D. Camacho, MPH, Hospital Administrator, Guam Memorial Hospital; Cerila M. Rapadas, Executive Director, Catholic Social Service; Rev. Anthony S. Apuron, Archbishop of the Archdiocese of Agana, Guam; Sister Trinie Pangelinan, ACSW, Director, Family and Youth Ministry, Archdiocese of Agana; and Peter S. Calvo, Director, Agency of Human Resources Development. Written testimonies on Bill No. 353 were presented to Senator Herminia D. Dierking, sponsor of the measure and a member of the Committee on Education by the following individuals and entities: Susan A. Warne, Acting Executive Director, Guam Legal Services Corporation; Pilar A. Cruz, Executive Director, Guam Housing and Urban Renewal Authority; John M. Vega, Acting Director, Department of Labor; Barbara S. N. Benavente, Member, Guam Association of Social Workers; and Terry G. Aguon, Social Worker III.

SUMMARY OF TESTIMONY

Senator Herminia D. Dierking Twenty Second Guam Legislature Sponsor of Bill No. 353

Senator Herminia D. Dierking, primary sponsor of Bill No. 353, presented written testimony to the Committee expressing the need for such legislation to address the lack of professional workers in the field of social work. Senator Dierking was unable to attend the public hearing due to off-island obligations, Senator Bordallo read the written testimony to the Committee.

In her written testimony, Senator Dierking emphasized the need to address the limited social work manpower situation on our island because of the

increasing demand for their services in the community. Senator Dierking also stated that Bill No. 353 will provide for financial educational assistance to those in the social work field for training both on and off island because of the following reasons: 1.) to alleviate the fear of prospective social workers not being able to support themselves/family while attending school; and, 2.) to insure that they have employment secured upon their return to the workforce following the completion of their degree. Senator Dierking further emphasized that the bill provides for off-island funding of Masters of Social Work students, but only until a program is established at the University of Guam. Senator Dierking further states in her testimony that the provisions in the bill acknowledges the contributions and validity of community based private organizations. Senator Dierking in her testimony also offered suggestions for possible amendments to the existing provision. Senator Dierking concluded her testimony by stressing that the small investment for funding of the provisions within Bill No. 353 is a minor consideration when battling Guam's social problems in the long term.

Jesus U. Torres
Chairman, Board of Regents
University of Guam

Mr. Jesus U. Torres, Chairman of the Board of Regents of the University of Guam presented written testimony to the Committee on Bill No. 353. The written testimony was formally read by Dr. Remington Rose-Crossley, Dean of the College of Arts and Sciences at the University of Guam. In the testimony, Mr. Torres acknowledges the need to address the lack of academically trained individuals in the helping profession, which the University has been progressively addressing. In approximately two years, the University will be developing a Master's Program in Clinical Psychology if requests for staff and equipment are granted. Regarding a Master's degree in Social Work, it may take more time to develop because to establish such a program the University must recruit qualified social work professionals with doctoral degrees, who are reluctant to affiliate with an unaccredited program. Mr. Torres continued in the written testimony by stating that the University has been taking steps toward establishing such a program, a former social work faculty is expected to return to the University in 1995 following the completion of her Doctorate in Social Work, and the University has recently contracted with an individual with a Doctoral degree in Social Work for the next three years to aid in the

professional accreditation of the undergraduate social work program. The statements further stated that given the existence of the Professional/Technical Scholarship Program and the Doctoral Scholarship Program, of which social work will be a high priority field of study, there may not be a need for additional support for graduate study specific to the discipline. Throughout the statement, suggestions were made for possible amendments to various sections of the provision. Mr. Torres concluded his statements by pledging that the University will over the next few years take significant steps towards the provision of fully credentialed, nationally recognized, professional nurses and social workers.

Dr. Wilfred P. Leon Guerrero
President, University of Guam

Dr. Wilfred P. Leon Guerrero, President of the University of Guam, was present during the discussion of Bill No. 353 to respond to questions from the Committee on the application of the provisions within the bill to the University.

Dr. Marilyn L. Wingfield, Ph. D.
Director, Department of Mental Health and Substance Abuse

Dr. Marilyn L. Wingfield, Director of the Department of Mental Health and Substance Abuse, presented oral and written testimony on Bill No. 353 to the Committee. Dr. Wingfield commenced her testimony by stating that because of the recent implementation of financial austerity measures, the need for practicing Social Workers may be addressed by the inclusion of the Social Work profession within the Doc Sanchez Scholarship Program. Dr. Wingfield continued by stating that the Department supports the establishment of a Master's Program in Social Work at the University of Guam for the following reasons: the Department continues to experience difficulty in recruiting qualified professionals in the discipline; the Guam Board of Allied Health Providers requires that license service providers in the human relations field have a Master's degree; and the financial burden placed on those who are interested in pursuing an advanced degree off-island is tremendous. Dr. Wingfield concluded her testimony by stating that the passage of the Bill No 353 would address both short and long-term goals, for individuals to obtain advanced education in Social Work without having to go off-island.

Dr. James K. Kiffer, Ph.D.
Clinical Psychologist
Client Services and Family Counseling Division
Superior Court of Guam

Dr. James J. Kiffer, Clinical Psychologist of the Superior Court of Guam, presented oral and written testimony in support of Bill No. 353 to the Committee. Dr. Kiffer stated that the need for on-island academic training for individuals with careers in human services is pivotal, and that such programs are possible on-island. Dr. Kiffer continued by stating that the development of a graduate program in clinical psychology at the University of Guam is possible within two years, with the need for additional funding. Dr. Kiffer continued by stating that the development of a Master's degree in Social Work may take considerably longer, because of the need for the professional accreditation of the undergraduate social work program. Dr. Kiffer concluded by commenting that the Superior Court of Guam supports the legislation requiring the development of graduate programs in social work and clinical psychology, but recommended that a clinical psychology program be integrated into Bill No. 353 or be placed in a separate measure.

Wilfred G. Aflague
Director, Department of Administration

Mr. Wilfred G. Aflague, Director of the Department of Administration, presented written testimony on Bill No. 353 to the Committee. Mr. Paul Caso, Administrator for Training and Development at the Department of Administration read Mr. Aflague's testimony before the Committee. Mr. Aflague commenced his testimony by stating that the Department of Administration supports the intent of Bill No. 353, emphasizing that the educational development of our local people is essential. Mr. Aflague further stated that because of the existence of the Doc Sanchez Scholarship Program as well as other financial assistance programs, the proposal to establish another program may be unnecessary, therefore, the Department of Administration has reservations in supporting the bill in its entirety. Mr. Aflague further stated that following an analysis of the recruitment efforts of the government of Guam, there appears to be a sufficient pool of applicants for entry level social worker positions, therefore, it would appear unnecessary to offer scholarships at the undergraduate levels. Mr. Aflague continued to state that the establishment of

the graduate programs in Social Work and Psychology at the University of Guam is warranted to alleviate the shortages of manpower in these fields, and to reduce off-island recruiting and training expenses. Mr. Aflague also presented a few recommendations for amending the provisions within the bill; and then concluded by stating that the provision should require that recipients of the scholarships be required to take courses during the summer to ensure the timely completion of their studies.

Catherine Nelson Illarmo, MSW
Concerned Citizen

Ms. Catherine N. Illarmo, a concerned citizen, presented oral and written testimony in support of Bill No. 353 to the Committee. Ms. Illarmo, who has been a social worker for the past twenty years, stated that as the island experiences tremendous growth and development, there appears to be an emergence of social and mental health issues which are taxing the services being provided by the human services programs on island. Ms. Illarmo continued by stating that human services workers will benefit from the proposal which will provide for educational training on island, reducing the financial burden required for studying off-island. Ms. Illarmo recommended minor amendments to the proposed measure. Ms. Illarmo concluded her testimony by reiterating her support for the expansion of the Social Work Program at the University of Guam and for providing the incentives for pursuing higher education as provided in the bill.

Annabelle L. Aguon
Concerned Citizen

Ms. Annabelle L. Aguon, a current employee of the Child Protective Services Division of the Department of Public Health and Social Services and a former Executive Director of Sanctuary, Inc., presented oral and written testimony in support of Bill No. 353. Ms. Aguon emphasized the need for professionally trained human services workers on island to assist in addressing the increasing numbers of those in need of services protection. Ms. Aguon further stated that while the scholarship will address the urgent need for qualified and professionally trained social workers, the establishment of a Masters in Social Work program at the University of Guam will have long-term implications for the human services field and provide people with the

opportunity to higher education. Ms. Aguon concluded her statements by recommending a few amendments to the proposed measure and attesting to the crucial need of well-qualified and trained social workers.

Ronald J. San Nicolas
Social Worker

Mr. Ronald J. San Nicolas, a social worker and a member of the Academy of Certified Social Workers and the Guam Association of Social Workers, presented oral and written testimony in support of Bill No. 353 to the Committee. Mr. San Nicolas, who has practiced as a social worker in Guam for the past ten years with the Department of Mental Health and Substance Abuse and for the past two years with the University of Guam Social Work Program as an instructor and Practicum Program Coordinator, emphasized that the measure is pertinent to the psychological-social-economic ills which affect our community and people today. Mr. San Nicolas continued by stating that over the years the University of Guam has taken considerable strides in the development of the Social Work Program at the University of Guam. He continued to state that Bill No. 353 offers the University of Guam the opportunity to further develop the helping professions which are greatly needed in Guam and Micronesia. Mr. San Nicolas closed his comments by stressing that the provisions within Bill No. 353 is a step in the right direction.

Jacqueline Thomas
Social Worker

Ms. Jacqueline Thomas, a social worker for the past seven years with a Bachelors in Social Work, presented oral testimony in support of Bill No. 353. Ms. Thomas stated that she arrived on Guam about 3 1/2 years ago and desired to complete her Master's in Social Work degree on Guam, but was unable due to the lack of a Master's program at the University of Guam. Ms. Thomas continued by stressing that advanced social work training is needed at the University, and should the bill pass, will be looking forward to completing her Master's degree at the University.

Jerry Bustria
Student, Social Work Program, University of Guam

Mr. Jerry Bustria, a senior student enrolled in the Social Work Program at the University of Guam, presented oral testimony in support of Bill No. 353 to the Committee. Mr. Bustria stated that the provision in the bill has the potential to relieve social problems on Guam by insuring that adequate services are available. He continued by stating that local human services organizations are experiencing a shortage of social workers. As a student, Mr. Bustria explained that many individuals have an interest in the social work field, but because of the lack of financial resources are unable to pursue such interests. Mr. Bustria concluded his statements by emphasizing that the bill would provide the necessary financial assistance for those interested in pursuing a degree in social work, and recommended the immediate passage of the bill.

Roy Adonay
President, Guam Association of Social Workers

Mr. Roy Adonay, President of the Guam Association of Social Workers, presented oral and written testimony on behalf of the organization in full support of Bill No. 353. Mr. Adonay stated that the provision would address the ever-increasing need for academically trained individuals for the helping professions. He continued to emphasize the need for such legislation because of the continuous practice of hiring off-island professionals which has resulted in exorbitant costs by the government of Guam, and oftentimes such recruits only stay on the island for the brief duration of their contract. Mr. Adonay continued to state that practitioners who have grown up on Guam are more sensitive to the local customs and needs of the local people and may be much more effective in assisting the local people. Mr. Adonay concluded his statements by stating that it is time to address the critical need for social workers in the community through providing graduate education and to invest in Guam's number one resource, its people.

Tony C. Champaco
Executive Director, Sanctuary, Inc.

Mr. Tony C. Champaco, the Executive Director of Sanctuary, Inc., presented written testimony on Bill No. 353, which was read to the Committee

by Ms. Kate Thomas, a Caseworker with Sanctuary. In the testimony, Mr. Champaco explained that Sanctuary has been in existence since 1971 and has served numerous social needs of the community. Mr. Champaco continued to state that over the years Sanctuary has experienced difficulty in recruiting Caseworkers who possess a bachelors or master's degree in Social Work because of the lack of Social Workers with degrees on island and the continual competition with the government in the compensation of such recruits. Mr. Champaco continued by stating that Bill No. 353 provides for a minimum number of scholarships for employees working in private organizations, which is important in meeting the overall need for social workers on Guam. Mr. Champaco recommended that applicants be closely screened to insure that applicants do not quit their place of employment, so as to prevent their return upon completion of the degree. Mr. Champaco concluded by requesting that the Committee favorably passes Bill No. 353.

Lilli Perez-Ten Fingers
Social Worker

Ms. Lilli Perez-Ten Fingers, a social worker with a Bachelors degree in Social Work who is presently employed at the Department of Mental Health and Substance Abuse, presented oral testimony in support of Bill No. 353. Ms. Ten Fingers informed the Committee that she would like to pursue a master's degree in Social Work, but because of the tremendous financial burden, is presently unable to do so. Ms. Ten Fingers further stated that the government of Guam should encourage local people to pursue their educational degree on island and that such opportunities should be made available.

William Melendez
Certified Counselor

Mr. William Melendez, a certified counselor on island, presented oral testimony in support of Bill No. 353 to the Committee. Mr. Melendez mentioned that the social work profession has not received adequate attention over the past few years, further expressing that insurance companies do not recognize social workers as a helping profession. Mr. Melendez continued by recommending that Guam Community College should also provide educational training in the social work field; and, concluded by encouraging the senators to pass Bill No. 353.

Peter John D. Camacho, MPH
Hospital Administrator, Guam Memorial Hospital

Mr. Peter John D. Camacho, Hospital Administrator of the Guam Memorial Hospital, presented written testimony in support of Bill No. 353. Mr. Camacho commenced his testimony by stressing that social problems and needs continue to increase, which should be addressed by social workers sensitive to the culturally diverse population on Guam. Mr. Camacho also mentioned that the island continues to experience shortages of social workers. These needs can be filled through appropriate training and education programs, by making it possible financially for local people to obtain professional education. Mr. Camacho also expounded on the benefits of providing educational training for social workers at our local institution, these include: 1.) students would receive a background of information pertinent to the diverse population of Guam; 2.) social workers educated on Guam are more likely to remain on Guam; and, 3.) the establishment of a Bachelors and Masters Degree in Social Work Program would result in a contingent of Social Workers who are permanent residents of Guam. Mr. Camacho concluded his remarks by requesting that the Committee endorse the bill and that the Guam Legislature pass the measure.

Cerila M. Rapadas
Executive Director, Catholic Social Service

Ms. Cerila M. Rapadas, Executive Director of Catholic Social Services, presented written testimony to the Committee on Bill No. 353. Ms. Rapadas stated that the agency is aware of the shortage of social workers on the island and commended the author of the bill for recognizing employees in the private sector. Ms. Rapadas continued by pointing out the positive aspects of the bill, which include: a.) recognizing the need for more social workers to address the increasing number of social problems in the community; b.) recognizing the manpower shortage in the field of social work and psychology on Guam; c.) provides ten scholarships in the area of social work; and, d.) provides an initial appropriation for the program. Ms. Rapadas also expressed several concerns about the bill, these include: a.) availability of a scholarship to those unemployed; b.) establishing a realistic time frame for the completion of the degree; and, c.) the panel and the University of Guam should be provided with more authority to collect the funds should an awardee fail to complete the program.

Rev. Anthony S. Apuron
Archbishop of the Archdiocese of Agana

Rev. Anthony S. Apuron, Archbishop of the Archdiocese of Agana, presented written testimony to the Committee in support of the intent in Bill No. 353. Rev. Apuron opened his statements by stressing the increase in social problems in recent years, and the need for the government and the community to support efforts to boost the number of professional social workers on Guam who can provide the necessary human services to address such concerns. Rev. Apuron stressed that the Catholic Church, with its numerous human services organizations, has been experiencing limited manpower resources of social workers on the island. Rev. Apuron concluded his testimony by stressing that he was pleased with the provisions in the bill which include the private sector, where many service providers are employed, and hoped that the provision will be enacted into law.

Sister Trinie Pangelinan, ACSW
Director, Family and Youth Ministry, Archdiocese of Agana

Sister Trinie Pangelinan, Director of the Family and Youth Ministry and a professionally trained social worker, presented written testimony in support of Bill No. 353. Sister Pangelinan, who is currently employed in the private sector and who was employed by the government of Guam in the past, is aware of the critical need for social workers, for advanced training in the human service arena. Sister Pangelinan further stated that passage of the provision would have a positive effect on present and future social workers and their clientele.

Doris C. Chargualaf
Executive Director, Bureau of Women's Affairs

Ms. Doris C. Chargualaf, Executive Director of the Bureau of Women's Affairs from the Office of the Governor, presented written testimony to the Committee on Bill No. 353. Ms. Chargualaf stated that Guam representatives to the South Pacific Commission's Fifth Regional Conference of Pacific Women identified the need to prioritize financial assistance programs for health care professionals. Ms. Chargualaf continued by recommending the following: a.) the proposed scholarship program be incorporated into existing financial assistance programs; b.) more emphasis be placed on the number of

scholarships for advanced degrees in social work, to develop local people in the field of social work; and, c.) participants of the program should provide services to Guam for a period of time equal to the period of enrollment under the program. Ms. Chargualaf concluded her statements by commending Senator Dierking and the Committee for their commitment to the development of local people by providing opportunities and resources through such programs.

Peter S. Calvo
Director, Agency for Human Resources Development

Mr. Peter S. Calvo, Director of the Agency for Human Resources Development, presented written testimony to the Committee in support of Bill No. 353. Mr. Calvo emphasized that the proposed scholarship program in social work is urgently needed, to effectively address the steadily increasing number of social problems on Guam. Mr. Calvo also stated that educational and training opportunities must be made available to aspiring social workers and existing social workers in the effort to help our people. Mr. Calvo urged the members of the Committee and the Legislature to favorably consider the passage of the provision.

Letters Received by Senator Herminia D. Dierking
Sponsor of Bill No. 353 and a Member of the Committee on Education

Susan A. Warne
Acting Executive Director, Guam Legal Services Corporation

Ms. Susan A. Warne, the Acting Executive Director of Guam Legal Services Corporation, presented written testimony on Bill No. 353. Ms. Warne stated that the establishment of a Social Work Scholarship and a Masters Program in Social Work will be beneficial to all Guam residents. Ms. Warne further stated that Guam Legal Services Corporation presently employs a graduate of the University of Guam Social Work Program, who has over the years rendered invaluable assistance to the agency in meeting the needs of their clients. The proposed Masters in Social Work Program at the University of Guam would minimize the need for local people to pursue their masters degree off-island and would be a valuable investment in the local People and in Guam's future.

Pilar A. Cruz
Executive Director, Guam Housing and Urban Renewal Authority

Ms. Pilar A. Cruz, the Executive Director of the Guam Housing and Urban Renewal Authority, presented written testimony in support of Bill No. 353. Ms. Cruz stated that Guam has advanced significantly through the hiring of individuals with social work degrees, but the need for a variety of social work services has increased because of the growing degree of social and individual problems. Ms. Cruz concluded by stating that if the numbers are there to support a social work program, then the University of Guam may be ready for such a program.

John M. Vega
Acting Director, Department of Labor

Mr. John M. Vega, the Acting Director of the Guam Department of Labor, presented written testimony supporting Bill No. 353. Mr. Vega stated that the Department of Labor supports the intent of Bill No. 353, but recommends that Section 4 of the provision pertaining to "qualifications" be amended to include permanent resident aliens, in addition to United States Citizens.

Barbara S. N. Benavente
Member, Guam Association of Social Workers

Ms. Barbara S. N. Benavente, a member of the Guam Association of Social Workers and the Supervisor for the Prevention and Training Branch of the Department of Mental Health and Substance Abuse, presented written testimony in support of Bill No. 353. Ms. Benavente commenced her testimony by stating that the proposed measure is a crucial step in the right direction, providing a wise investment in the professional development of social workers and addressing the personnel shortage in this area. Ms. Benavente continued by stating that the time is now for Guam to remove all obstacles and barriers for the educational enhancement of local people in responding to the needs of our community and in preventing the current crisis of limited professional resources from continuing.

Terry G. Aguon
Social Worker III

Ms. Terry G. Aguon, a Social Worker III, presented written testimony on Bill No. 353. Ms. Aguon expounded on the difficulties experienced by students who have to travel off-island to acquire their Masters in Social Work degree to eventually return to the island and serve the community; such difficulties include the financing of the educational degree, the search for housing accommodations, and the separation from local familial support. Ms. Aguon concluded by stating that the provision is a vital step in the preservation of the "family", and in the expansion of the social work program at the University of Guam.

COMMITTEE QUESTIONS/COMMENTS

Senator Madeleine Z. Bordallo, Chairperson, commenced the discussion of Bill No. 353 for Committee members by expressing her appreciation to the cross-section of people from the community who attended the hearing to present their views and opinions on the proposed legislation. Senator Thomas C. Ada then questioned the panel of witnesses by asking why the present provision discriminates between on-island and off-island funding for studies. Mr Adonay explained that because a masters degree in social work is presently not offered at the University of Guam, the funding for off-island advanced education would provide an incentive for those interested in pursuing their master's degree. Senator Ada continued by asking what time period would be sufficient for an applicant to acquire their Doctorate degree in Social Work, as opposed to the two years provided in the measure. A few of the witnesses stated that five years would be adequate, which would include time for the dissertation. Senator Ada concluded his questioning by asking if any of the local organizations have collected statistics on social problems and trends on Guam, and requested that copies of such documents be forwarded to the Committee.

Senator David L. G. Shimizu then commented that he has always been a proponent of offering necessary programs at our local institutions and developing our local infrastructure. Senator Shimizu concluded his comments by stating that the University should establish needed programs so the local people may avail themselves of such opportunities. Senator Elizabeth P. Arriola then emphasized that the provisions within Bill No. 353 are long overdue and thanked

members of the panel who returned to the island to serve the local community. Senator Arriola concluded by informing University of Guam officials that if they need money to expand or develop new and existing programs, then they should request it.

COMMITTEE FINDINGS/RECOMMENDATIONS

The Committee on Education finds that Bill No. 353 proposes to establish a social work education scholarship program for qualified individuals to pursue a Bachelors Degree, a Masters Degree, or a Doctorate Degree in Social Work; and it further proposes to establish a Masters of Social Work Degree Program at the University of Guam. The Committee further finds that numerous witnesses within the social work field and from a diverse sector of the community presented testimony on the increasing number of social problems on the island, and also stressed the lack of professional social workers on the island to adequately address these problems. The Committee further finds that human services providers in the public and private sectors of the community have been experiencing difficulty in the recruitment and retention of professional social workers. This situation may be attributed to the lack of local people pursuing degrees in the area of social work, and the increasing costs associated with recruiting such professionals from off-island. The Committee also finds that a significant number of local individuals have expressed interest over the years in pursuing their education in the field of social work, which have been primarily hindered by the lack of financial resources available for such endeavors. Finally, the Committee finds that there exists a tremendous demand in the local community for professional social workers who can contribute to the island in adequately addressing the increasing social problems on the island. THEREFORE, THE COMMITTEE ON EDUCATION OF THE TWENTY SECOND GUAM LEGISLATURE RECOMMENDS THAT BILL NO. 353, AS SUBSTITUTED BY THE COMMITTEE, "AN ACT RELATIVE TO THE ESTABLISHMENT OF A SOCIAL WORK EDUCATION SCHOLARSHIP PROGRAM, AND THE ESTABLISHMENT AND CONFERMENT OF A MASTERS OF SOCIAL WORK DEGREE PROGRAM AT THE UNIVERSITY OF GUAM; TO ADDRESS THE SERIOUS LACK OF PROFESSIONAL SOCIAL WORKERS ON THE ISLAND THROUGH PROVIDING FOR THE DEVELOPMENT OF LOCAL PEOPLE IN THE FIELD OF SOCIAL WORK WHO ARE KNOWLEDGEABLE ABOUT THE CULTURE AND

LIFESTYLES OF THE LOCAL POPULATION AND WHO WILL BE SENSITIVE IN ADDRESSING THE GROWING NUMBER OF SOCIAL PROBLEMS WITHIN THE COMMUNITY; AND TO CITE THE ACT AS THE **PRUGRAMAN AYUDU PARA I AYUDANTE**", BE FAVORABLY CONSIDERED AND PASSED BY THE TWENTY SECOND GUAM LEGISLATURE.

ATTACHMENTS

1. Voting sheet on Bill No. 353, as substituted by the Committee on Education, Twenty Second Guam Legislature.
2. Bill No. 353, as substituted by the Committee on Education, Twenty Second Guam Legislature.
3. Bill No. 353, as introduced.
4. Written testimony by Senator Herminia D. Dierking, Twenty Second Guam Legislature, primary sponsor of Bill No. 353.
5. Written testimony by Mr. Jesus U. Torres, Chairman, Board of Regents, University of Guam.
6. Written testimony by Marilyn L. Wingfield, Ph. D., Director, Department of Mental Health and Substance Abuse.
7. Written testimony by James J. Kiffer, Ph. D., Clinical Psychologist, Client Services and Family Counseling Division of the Superior Court of Guam.
8. Written testimony by Wilfred G. Aflague, Director, Department of Administration.
9. Written testimony by Catherine N. Illarmo, MSW, Social Worker.
10. Written testimony by Annabelle L. Aguon, MSW, Child Protective Services, Department of Public Health and Social Services.
11. Written testimony by Ronald J. San Nicolas, Social Worker, Department of Mental Health and Substance Abuse.
12. Written testimony by Roy Adonay, President of the Guam Association of Social Workers (GASW).
13. Written testimony by Tony C. Champaco, Executive Director, Sanctuary, Inc.
14. Written testimony by Peter John D. Camacho, Hospital Administrator, Guam Memorial Hospital.
15. Written testimony by Cerila M. Rapadas, Executive Director, Catholic

- Social Service.
16. Written testimony by the Most Rev. Anthony S. Apuron, OFM Cap., D.D., Archbishop of the Archdiocese of Agana, Guam.
 17. Written testimony by Sister Trinie Pangelinan, ACSW, Director, Family and Youth Ministry, Archdiocese of Agana.
 18. Written testimony by Doris C. Chargualaf, Executive Director, Bureau of Women's Affairs, Office of the Governor.
 19. Written testimony by Peter S. Calvo, Director, Agency for Human Resources Development.
 20. Written testimonies presented to Senator Herminia D. Dierking on Bill No. 353, Sponsor of the measure and Member of the Committee on Education, :
 - a.) Written testimony by Susan A. Warne, Acting Executive Director, Guam Legal Services Corporation.
 - b.) Written testimony by Pilar A. Cruz, Executive Director, Guam Housing and Urban Renewal Authority.
 - c.) Written testimony by John M. Vega, Acting Director, Department of Labor.
 - d.) Written testimony by Barbara S. N. Benavente, Member of the Guam Association of Social Workers and Supervisor of the Prevention and Training Branch of the Department of Mental Health and Substance Abuse.
 - e.) Written testimony by Terry G. Aguon, Social Worker III.
 21. Copy of Public Hearing agenda on Bill No. 353, conducted on Wednesday, May 26, 1993, in the Public Hearing Room, Temporary Legislative Building, Agana, Guam.
 22. Witness attendance sheet on the Public Hearing for Bill No. 353 conducted on Wednesday, May 26, 1993, in the Public Hearing Room, Temporary Legislative Building, Agana, Guam.

**TWENTY SECOND GUAM LEGISLATURE
1993 (FIRST) REGULAR SESSION**

BILL NO. 353

(AS SUBSTITUTED BY THE COMMITTEE ON EDUCATION)

INTRODUCED BY:

H. D. DIERKING

M. Z. BORDALLO

"AN ACT RELATIVE TO THE ESTABLISHMENT OF A SOCIAL WORK EDUCATION SCHOLARSHIP PROGRAM, AND THE ESTABLISHMENT AND CONFERMENT OF A MASTERS OF SOCIAL WORK DEGREE PROGRAM AT THE UNIVERSITY OF GUAM; TO ADDRESS THE SERIOUS LACK OF PROFESSIONAL SOCIAL WORKERS ON THE ISLAND THROUGH PROVIDING FOR THE DEVELOPMENT OF LOCAL PEOPLE IN THE FIELD OF SOCIAL WORK WHO ARE KNOWLEDGEABLE ABOUT THE CULTURE AND LIFESTYLES OF THE LOCAL POPULATION AND WHO WILL BE SENSITIVE IN ADDRESSING THE GROWING NUMBER OF SOCIAL PROBLEMS WITHIN THE COMMUNITY; AND TO CITE THE ACT AS THE PRUGRAMAN AYUDU PARA I AYUDANTE."

1 **BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF**
2 **GUAM:**

3
4 **Section 1. Legislative Statement.**

5 The Legislature finds that Guam is experiencing enormous socio-
6 economic growth, and that families and the service system have become
7 overwhelmed by the social problems inherent in such growth. Social mobility
8 and economic security are further hindered for the people of our territory due
9 to major obstructive factors. The primary issues that have steadily increased in
10 the last two decades are alcohol and other forms of substance abuse, family
11 violence, juvenile delinquency and high school truancy and dropouts.

1 Furthermore, the Legislature finds that families, communities, and the public
2 and private educational and social services agencies have manpower limitations
3 required to meet the challenges of these social problems. Moreover, the
4 approach to resolving and preventing these problems must be family focused,
5 and be culturally sensitive and appropriate to be effective with the diverse
6 populations of our territory and the Pacific.

7
8 **Section 2. Social Work Scholarship Program.**

9 There is hereby established within the University of Guam, a Social
10 Work Scholarship Program, (the "PROGRAM") which shall provide the
11 financial support for local residents who are currently employed or who
12 otherwise qualify for the Program. The Program shall be administered and
13 monitored by the University of Guam which shall also coordinate the selection
14 of the recipients by a five (5) member panel. The Panel, who shall be appointed
15 by the President of the University, shall be comprised of one (1) member from
16 the Department of Social Work Faculty, two (2) members representing the Guam
17 Association of Social Workers, and two (2) members to be appointed by the
18 President of the University, one (1) of whom should represent a major
19 government employer of social workers.

20
21 **Section 3. Number of Scholarships.**

22 Each year the University shall grant a total of ten (10) scholarships;
23 provided, however, that

24 (a) a total of four (4) scholarships shall be made available for the study
25 and completion of a Bachelor of Social Work (BSW) Degree, one (1) of which
26 must be awarded to an individual currently employed in a private, social service
27 organization, for a minimum of two years; and three (3) may be awarded to
28 government employees or to qualified individuals who have been unemployed
29 for a time period of one or more years prior to his/her application to the

1 scholarship program;

2 (b) a total of four (4) scholarships shall be made available for off-island
3 studies at an accredited institution of higher learning for enrollment in a Masters
4 or Social Work (MSW) Degree, one (1) of which must be awarded to an
5 individual currently employed in a private, social service organization for a
6 minimum of two (2) years; and three (3) may be awarded to government
7 employees or to qualified individuals who have been unemployed for a time
8 period of one or more years prior to his/her application to the scholarship
9 program; and

10 (c) two (2) scholarships shall be made available for off-island studies at
11 an accredited institution for enrollment in a Doctorate in Social Work (DSW)
12 Program. The recipient may be currently employed in the private or public
13 sector, or be unemployed at the time of application, but must meet other
14 qualifications for the Program. The term of the scholarship program shall not
15 exceed five (5) years. However, subsequent applications may be received for
16 additional requests by an applicant if the applicant is pursuing a degree higher
17 than the degree initially sought in previous applications. Exemptions for
18 extending the term may be granted by the Panel if so warranted for extreme and
19 justifiable reasons upon request by the scholarship recipient.

20
21 **Section 4. Qualifications.**

22 Applicants for the Program must:

23 (a) be a bona fide resident of Guam for at least ten (10) years. The
24 applicant must also have had domicile on Guam for a period of ten (10) years
25 immediately prior to entering the program unless the applicant was a member
26 of the United States Armed Services or was attending school elsewhere on a full-
27 time basis during this period; and,

28 (b) be a citizen of the United States or a permanent resident alien; and

29 (c) at the time of application, provide proof of his acceptance into the

1 BSW program at the University of Guam, or the MSW or the DSW programs
2 whichever is applicable at an accredited institution of higher learning;

3 (d) be enrolled and maintain full time status as may be defined by the
4 respective programs of study; and must maintain a grade point average of 2.5
5 at the undergraduate level and 3.0 at the graduate level throughout his/her
6 participation in the program;

7 (e) must agree that upon attainment of the applicants degree through the
8 participation in this program, shall provide services in Guam to the organization
9 they were employed with at the time of application or if unemployed to any
10 public or private human service, health, educational or social services agency
11 or organization, for a time period equivalent to two (2) years of service for each
12 year of financial assistance provided by the scholarship program;

13 (e) demonstrate financial need and provide a statement of his/her
14 financial status, showing that without the support of the program, attainment of
15 a degree would be impossible or cause a hardship, including three (3) letters of
16 recommendations from professionals in the field of social work, health and
17 human services;

18 (f) if employed, show proof that the employer has granted educational
19 leave with or without pay for the duration of the program.
20

21 Section 5. Program Provisions.

22 The Program shall provide qualified applicants with the following:

- 23 (a) tuition, registration, and other fees;
- 24 (b) books, and supplies;
- 25 (c) travel and transportation costs (local and off-island).

26 For those applicants studying on or off-island, and who are not employed,
27 or receiving compensation from their place of employment while on educational
28 leave, shall receive a living allowance not to exceed Twenty Thousand Dollars
29 (\$20,000) per annum. The amount of the living allowance shall be determined

1 by the Panel about submission of the applicant of the projected costs of living
2 in the area in which off-island study is being pursued; and,

3 (d) if the recipient fails to maintain the provisions of this section at any
4 time during the term of the scholarship, the recipient must pay back all monies
5 expended on their behalf with interest computed at the Guam prime rate plus two
6 percent (2%), such remittance in part or whole shall be made to the fund. Any
7 appeals for consideration must be made to the President of the University who
8 shall convene the Panel for their review and recommendation.

9 (e) recipients of the scholarship who do not complete the service
10 requirements must pay back all monies expended on their behalf with interest
11 computed at the Guam prime rate plus two percent (2%). Such amount will be
12 proportionally reduced for service completed.

13 14 **Section 6. Graduate Program in Social Work; Establishment.**

15 The University of Guam shall develop and establish graduate studies
16 in social work that would meet accreditation standards for a Masters Degree.
17 The curriculum should include teaching and research, experimental training in
18 cross-cultural issues, chemical dependency, family violence, gerontology,
19 rehabilitation, and social policy; and may also include child welfare, mental
20 health, and social services administration. The Masters in Social Work Program
21 shall be established no later than three years following the professional
22 accreditation of the undergraduate Social Work Program at the University of
23 Guam.

24 25 **Section 7. Appropriation. Authorization.**

26
27 (a) There is hereby authorized to be appropriated the sum of Seven
28 Hundred Thousand Dollars (\$700,000) from Fiscal Years 1994 and 1995 of the
29 General Fund to the University of Guam; of which Three Hundred Thousand

1 Dollars (\$300,000) will be used to strengthen undergraduate programs and
2 establish a Masters in Social Work program; and Four Hundred Thousand
3 Dollars (\$400,000) for the purpose of funding the scholarship program
4 established by this Act.

5 (b) The University shall on an annual basis submit to the Governor and
6 the Speaker and members of the Legislature, an annual report and budgetary
7 requests for the purpose of funding the programs established by this Act for
8 succeeding years.



MAR 23 1992

March 19, 1992

Committees:

CHAIRPERSON:

Rules

VICE CHAIRPERSON:

Ways & Means

MEMBER:

Economic-
Agricultural
Development,
and Insurance

Education

Electrical
Power and
Consumer
Protection

Federal and
Foreign Affairs

General
Governmental
Operations and
Micronesian Affairs

Health,
Ecology and
Welfare

Judiciary
and
Criminal Justice

Tourism and
Transportation

Youth, Senior
Citizens and
Cultural Affairs

MEMORANDUM

TO: Chairperson, Committee on Education
FROM: Chairperson, Committee on Rules
SUBJ: Referral - Bill No. 353

The above Bill is referred to your Committee. Please note that the referral is subject to ratification by the Committee on Rules at its next meeting. It is recommended you schedule a public hearing at your earliest convenience.

Based on Subsection 6.04.06.02, Rule VI, of the Standing Rules, upon completion of your Committee findings, if favorable action is recommended, please refer this Bill to the Committee on Ways and Means for their review of the appropriation requested.

Herminia D. Dierking
HERMINIA D. DIERKING

Attachment

cc: Committee on Ways & Means
(For Information Only)